

July 28, 2026
County of Greene, Virginia

THE GREENE COUNTY BOARD OF SUPERVISORS MET ON TUESDAY, JULY 28, 2026,
BEGINNING AT 5:30 P.M. IN PERSON IN THE COUNTY ADMINISTRATION BUILDING
MEETING ROOM

Present were: Steve Catalano, Chair
Tim Goolsby, Vice Chair
Davis Lamb, Member
Matthew Hartung, Member
Marie Durrer, Interim Member

Staff present: Cathy Schafrik, County Administrator and Clerk of the Board
Terry Beigie, Deputy Clerk/Grant Writer
Jim Frydl, Director of Planning and Zoning
Melissa Meador, Director of Emergency Services

RE: CALL TO ORDER
The Chair called the meeting to order at 5:30 p.m.

RE: CLOSED MEETING
Ms. Kemp read the proposed resolution for Closed Meeting.

WHEREAS, the Board of Supervisors of Greene County desires to discuss in Closed Meeting the following matter(s):

- Discussion, consideration or interview of prospective candidates for employment, assignment, appointment, promotion, performance, demotion, salaries, disciplining or resignation of specific public officers, appointees, or employees of any public body regarding the Water and Sewer Department and Economic Development.
- Discussion or consideration of the acquisition of real property for a public purpose, or of the disposition of publicly held real property, where discussion in an open meeting would adversely affect the bargaining position of the public body.

WHEREAS, pursuant to: §2.2-3711(A)(1) and (A)(3) of the Code of Virginia, such discussions may occur in Closed Meeting;

NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of Greene County does hereby authorize discussion of the aforesated matters in Closed Meeting.

Upon motion by Davis Lamb, second by Tim Goolsby, and unanimous roll call vote, the Board entered into Closed Meeting.

Recorded vote:	Steve Catalano	-	Yes
	Marie Durrer	-	Yes
	Tim Goolsby	-	Yes
	Matthew Hartung	-	Yes
	Davis Lamb	-	Yes

Motion carried.

RE: OPEN MEETING

Upon motion by Davis Lamb, second by Tim Goolsby, and unanimous roll call vote, the Board returned to the open meeting at 6:30 p.m.

Recorded vote:	Steve Catalano	-	Yes
	Marie Durrer	-	Yes
	Tim Goolsby	-	Yes
	Matthew Hartung	-	Yes
	Davis Lamb	-	Yes

Motion carried.

By unanimous roll call vote, members certified that only public business matters lawfully exempted from the open meeting requirement and only such matters as identified by the motion to enter into closed meeting were discussed.

Recorded vote:	Steve Catalano	-	Yes
	Marie Durrer	-	Yes
	Tim Goolsby	-	Yes
	Matthew Hartung	-	Yes
	Davis Lamb	-	Yes

RE: NEGOTIATION WITH PROPERTY OWNERS FOR EASEMENTS

Upon motion by Matthew Hartung, second by Marie Durrer, and unanimous roll call vote, the Board approved staff to begin negotiations with appropriate property owners for an easement to connect well number 2 to the existing water system.

Recorded vote:	Steve Catalano	-	Yes
	Marie Durrer	-	Yes
	Tim Goolsby	-	Yes
	Matthew Hartung	-	Yes
	Davis Lamb	-	Yes

Motion carried.

RE: PLEDGE OF ALLEGIANCE AND MOMENT OF SILENCE

The Chair opened the meeting with the Pledge of Allegiance followed by a moment of silence.

RE: PRESENTATION OF THE COMMUNITY LIFESAVING RECOGNITION AWARD

Ms. Meador presented the first Greene County EMS Community Lifesaving Award to Mr. Brayden Cluff. On May 28, 2026, Greene County EMS was dispatched to a reported drowning at a local swimming pool, and while emergency responders were enroute, dispatch advised that a bystander was performing CPR after a young child—four years old—was pulled from the water. Ms. Meador said it's estimated that the youngster had been submerged for approximately a minute. She said the first few minutes are critical and the actions taken before responders arrived often determined the outcome between life and death. Mr. Cluff began CPR, cleared the child's airway, swept the child's mouth, and placed the child into a recovery position. Before EMS arrived on scene, the child regained consciousness and was alert upon their arrival. Ms. Meador said that Mr. Cluff exemplifies what it means to be a community hero. She also encouraged everyone to become certified in CPR.

Mr. Cluff said he recalls watching a video in college that portrays the bystander effect, where a professional actor pretends to be seriously ill in a busy thoroughfare and people walk by. He said he learned later that the people were not bad or callous, but that when there are a lot of people around an emergency, people tend to think someone is already handling it. He challenged everyone that if they are in a situation when they think someone should do something, to remember they are someone and to do something.

RE: ADOPTION OF AGENDA

Upon motion by Marie Durrer, second by Matthew Hartung, and unanimous roll call vote, the agenda was adopted as presented.

Recorded vote:	Steve Catalano	-	Yes
	Marie Durrer	-	Yes
	Tim Goolsby	-	Yes
	Matthew Hartung	-	Yes
	Davis Lamb	-	Yes

Motion carried.

RE: WATER PROJECTS UPDATE

Mr. Herb White of WW Associates presented his every-other-month update on the water projects for Greene County. The Raw Water Line is expected to be completed by the end of August. The contractor working on the Raw Water Pump Station is excavating rock and trying to dig the hole for the pump station itself. His office anticipates submitting the updated reservoir documents to the Department of Conservation and Recreation for its approval, as well as to the County for comments on the Erosion and Stormwater plan. His office is also working on new documentation for the water treatment plant, which is being reduced from 3 million gallons daily to 2 million gallons. Well number 2 has been approved by the Virginia Department of Health. Additionally, WW Associates has submitted plans for the closure of the Stanardsville Wastewater Treatment Plant. The plan was approved by the Department of Environmental Quality and Greene County. The project was advertised the week prior and anticipate a bid opening on August 20, 2026.

Mr. Hartung asked if all the easements for the raw water lines had been negotiated with property owners. Mr. White said yes.

RE: CONSENT AGENDA

Upon motion by Tim Goolsby, second by Marie Durrer, and unanimous roll call vote, the Board approved the Consent Agenda as presented.

- a. Minutes of Previous meeting
- b. Request from the Commissioner of Revenue for a refund in the amount of \$4,139.65 for a qualified disabled veteran
- c. Resolution to accept and appropriate \$75,000.00 in Virginia Sexual Domestic Violence Victim Fund Grant Program funding for the Commonwealth's Attorney's Office (Attachment "A")
- d. Resolution to accept and appropriate \$82,122.00 in Victim Witness Grant Program funding for the Sheriff's Office (Attachment "B")

Recorded vote:	Steve Catalano	-	Yes
	Marie Durrer	-	Yes
	Tim Goolsby	-	Yes
	Matthew Hartung	-	Yes
	Davis Lamb	-	Yes

Motion carried.

RE: RESOLUTION TO ACCEPT AND APPROPRIATE \$43,000 IN RESCUE SQUAD ASSISTANCE FUND GRANT FUNDING FOR EMERGENCY MEDICAL SERVICES AND APPROPRIATE GRANT MATCH FUNDING

Ms. Beigie outlined the Rescue Squad Assistance Fund \$43,000.00 grant acceptance for two power stair chairs and two power load cots. This is a 50/50 grant. She outlined ways to come up with the \$43,000.00 match requirement. Ms. Schafrik recommended utilizing the carryover from Fiscal Year 2026 for a portion of the matching and the Board agreed. Ms. Beigie agreed to change the resolution prior to signatures.

Upon motion by Matthew Hartung, second by Davis Lamb and unanimous roll call vote, the resolutions were approved as presented (Attachment "C").

Recorded vote:	Steve Catalano	-	Yes
	Marie Durrer	-	Yes
	Tim Goolsby	-	Yes
	Matthew Hartung	-	Yes
	Davis Lamb	-	Yes

Motion carried.

RE: CHANGES TO THE BOARD OF SUPERVISORS BYLAWS FOR THE REMAINDER OF CALENDAR YEAR 2026

Ms. Schafrik advised the Board of the need to look at the bylaws, beginning with the changes required by the General Assembly action that does not allow items added after the meeting has begun to be brought to a vote. Members of the Board requested a review of the bylaws a bit more comprehensively and offered some suggested changes which have been posted.

The Chair opened the floor for discussion among the Board members. He said members of the Board had discussed keeping residents, business owners, and landowners in Greene County as those qualified to speak during Matters From the Public. He said Matters From the Public is designed to be a time for constituents to speak with their leaders. He noted some localities only allow 10 people to sign up to speak during public time and some only hold it once a quarter, though it's every meeting in Greene County. He said the Board needs to be sure the Board has enough time to do the public's business in the meetings. Proposed changes to the sign-in sheets were also

included in the online, red-lined packet to include magisterial district as well as the topic to be spoken about. He further noted a 9:30 p.m. meeting cut-off time was also added, but the Board could vote to extend it if necessary. He noted public hearings are open to any member of the public from anywhere in the Commonwealth of Virginia.

Mr. Goolsby said the changes offer a chance to keep order of the meetings so that the Board can continue to do County business for the citizens.

Mr. Catalano stated that organizations wishing to speak to the Board should contact the Clerk of the Board to be placed on the agenda under Presentations rather than under Matters From the Public.

Mr. Hartung said the idea of looking at the bylaws for the July 1, 2026, General Assembly update was brought up at a previous meeting but it was decided to wait until January's organizational meeting to look at the bylaws. He said the public perception, in the emails he's received from the public, is that the Board is responding to the current community participation in local government. He said he feels it's in the best interest of the County that the Board take a strong look at the bylaws before making any changes.

Mr. Catalano said the changes are not directed at a specific topic but instead the operations of the business meeting.

Ms. Durrer said she feels Matters From the Public should be from the citizens of the County.

Mr. Hartung said doing that leaves out people who work in Greene County, who are vested in the goings on in Greene County, but do not live here. He said he understands that they are not constituents but doesn't think Matters From the Public is about constituency, but also those who interact with our constituency.

Mr. Catalano stated that it is important to note that anyone may still email comments to Board members.

Upon motion by Matthew Hartung, second by Davis Lamb, and a 3-2 roll call vote, the Board voted to table the bylaws changes and asked staff to compare other localities' bylaws.

Recorded vote:	Steve Catalano	-	No
	Marie Durrer	-	Yes
	Tim Goolsby	-	No
	Matthew Hartung	-	Yes
	Davis Lamb	-	Yes

Motion carried.

RE: RESOLUTION TO PETITION THE CIRCUIT COURT FOR A REFERENDUM ON THE NOVEMBER 3, 2026, BALLOT FOR ONE PERCENT (1%) LOCAL SALES TAX DEDICATED TO PUBLIC SCHOOL CONSTRUCTION AND CAPITAL IMPROVEMENT PROJECTS

Ms. Schafrik told the Board that the General Assembly voted earlier this summer for an amendment that would allow the Board of Supervisors to petition the Circuit Court to have a referendum placed on the November ballot for an additional 1% sales tax that would be used exclusively for public schools' construction and other capital projects. She noted at the previous meeting that the Board voted unanimously to support this endeavor.

Upon motion by Matthew Hartung, second by Tim Goolsby, and unanimous roll call vote, the Board passed the resolution as presented and directed staff to submit the order to the circuit court (Attachment "D").

Recorded vote:	Steve Catalano	-	Yes
	Marie Durrer	-	Yes
	Tim Goolsby	-	Yes
	Matthew Hartung	-	Yes
	Davis Lamb	-	Yes

Motion carried.

RE: DISCUSSION REGARDING COSTS OF RECENT LAWSUITS

Ms. Schafrik outlined the most recent lawsuits against the County, how much they cost the County to defend, and the outcome of the litigation. The first was McGuigan vs. the Board of Supervisors, where the ex-Board member resigned his position and tried to recant it two days later. The case of McGuigan v. Board of Supervisors was resolved in the County's favor at the Circuit Court level. The plaintiff's claims were non-suited and dismissed, bringing the matter to a close without any adverse ruling against the County. County Litigation Cost: \$20,472.

The second lawsuit was Taylor v. Board of Supervisors where Karen Taylor and other neighbors filed suit in Circuit Court on July 28, 2022, challenging the Board's approval of a Special Use Permit for a glamping site. In Taylor v. Board of Supervisors, the County prevailed before the Circuit Court and the Virginia Court of Appeals. The plaintiff sought a review by the Supreme Court of Virginia, who denied the appeal. County Litigation Cost: \$27,848 (does not include costs prior to August 2025).

The final lawsuit discussed was Copeland V. Board of Supervisors. The Copelands and Zutts challenged Greene County's approval of a farm winery on 184 acres owned by the Carl R. Beard Jr. Revocable Trust that was found to be a by-right use. The Board of Zoning Appeals heard the case on July 26, 2024, and found in favor of the County. The Copelands, Zutts, and others appealed the BZA ruling to Circuit Court on July 9, 2024. They then filed an ancillary lawsuit

against the County challenging the legality of the zoning ordinance. In *Copeland v. Board of Supervisors*, the County again prevailed in the lower courts, and the matter has been appealed to the Supreme Court of Virginia. The appeal remains pending. While the matter is not yet formally closed, only limited additional activity is expected. County Litigation Cost: \$105,257.

RE: BOARD LIAISON REPORTS

Mr. Hartung said he attended the Planning Commission meeting regarding the Special Use Permit for the airport/helipad for drones. He said many citizens came out to speak on it, and the Commission had great questions. He said there will be a demonstration done at the site on August 10, 2026, for the Planning Commission and Board of Supervisors as well as the public.

RE: MONTHLY REPORTS

The Chair asked if there were any questions regarding the monthly reports; there were none.

RE: COUNTY ADMINISTRATOR'S UPDATE

Ms. Schafrik provided an update reminding residents to sign up for emergency alerts, discussed the need for volunteers on various committees and commissions, and noted the VDOT public hearing scheduled for the following night regarding the Route 670 Connector Road project. She also advised that the mobile DMV will be at the County Administration Building on September 1, 2026.

RE: OTHER ITEMS FROM THE BOARD

Mr. Hartung stated that he had received questions from the public regarding closed meeting sessions and asked Ms. Kemp to explain what they entail. Ms. Kemp advised that there is a specific list of topics permitted to be discussed in closed meetings. She noted that the list is narrow because the Board is required to conduct open public meetings but also needs to protect the County's interests in certain matters, such as potential land purchases. Mr. Hartung noted that Ms. Kemp and Ms. Schafrik also attend closed meeting sessions.

RE: MATTERS FROM THE PUBLIC

A total of fourteen (14) people spoke during Matters from the Public. Twelve (12) of the speakers were Greene County residents. Mr. Catalano outlined the rules of public comment and opened Matters From the Public.

Mr. Andrew Hawkins, Stanardsville District, said he felt the Sheriff had done a good job until the recent partnership with Immigration and Customs Enforcement (ICE). He asked why the Board of Supervisors cannot divert the local tax dollars from the Sheriff's budget in the same amount that his department is receiving from ICE toward other departments in the County.

Mr. Elliott Ridley, Midway District, said there are people who are impacted by Board decisions, such as school teachers and coaches, but who live outside the County. He said he feels that those people, if they want to, should have voice to the Board. He said he thought the July 14, 2026, was well-run by the Chairman and commended him because it could have gotten out of control. He asked the Board to consider allowing people who work in Greene but do not live in Greene a voice during Matters From the Public as well.

Ms. Marilee Hawkins, Stanardsville District, said paraphrasing the statement read at the end of the July 14, 2026, meeting by the Chair, that the Board is “powerless” to oversee the Sheriff as he is a Constitutional Officer elected by the people. She said she agrees with that for the most part, but not completely. She said she holds the Board responsible for all money that comes into the County. She said the Board could do line-item reductions of the Sheriff’s budget. She said the Board can join the voters requesting transparency from the Sheriff regarding the traffic stops and Freedom of Information requests.

Mr. Mark Heinkicke, Monroe District, said he’s concerned about the partnership between the Sheriff’s Office and ICE. He said he believes they are operating on a quota requirement using dragnets to get as many as people at once. He is concerned that ICE is hiring individuals who are not well-vetted. He said ICE is trying to become a national police force without restraints. He said he doesn’t believe open borders are a good idea, but a national police force is a worse idea.

Mr. Fred Turck, Stanardsville District, suggested that Board members or County Administration interview those who have left as volunteers for boards and commissions as to why. He said in his opinion there is no difference between highway laws or immigration laws. He said he appreciates the Sheriff’s deputies for putting their lives in the danger zone to uphold the laws. He also said he appreciates the Board having public comments at every meeting even though they legally only need to hold it quarterly.

Mr. Neil Williamson, Ruckersville District, complimented the way the July 14, 2026, was run by the Chairman. He said he believes the change in who is allowed to speak during Matters From the Public would prohibit opinions in a negative manner. He said good ideas do not recognize county borders. He called the proposed bylaws change an administrative overreaction to 27 minutes of public comment.

Mr. Ken Copeland (Linda Copeland ceded her time to him), Stanardsville District, stated that he believed the July 14, 2026, Matters From the Public session was the reason behind the proposed bylaw changes. He said some of the speakers that evening were clergy members who minister to Greene County residents. He noted that there were outside speakers on both sides of the issue regarding the partnership between the Sheriff’s Office and ICE. He stated that limiting who may speak during Matters From the Public excludes employees who work in Greene County but reside elsewhere, caregivers for Greene County residents, and others. While he acknowledged that the change may be legal, he questioned whether it was moral. He also requested additional transparency from the Sheriff’s Office.

Mr. David Mastervich, Midway District, reiterated that the July 14, 2026, meeting was run effectively. He said every person who wanted to speak had the opportunity to and the Chair did a good job keeping them to their allocated three minutes. He said he wants to see Freedom of Speech kept at the meetings, including the right to express opinions, share ideas, question leaders, and engage in open debate without fear of government censorship or punishment. He said those who live outside a specific region have perspectives that can contribute meaningfully to public dialog.

Ms. Karen Mann, pastor of Sojourners United Church of Christ in Charlottesville, said many of her parishioners are from Greene County. She said they are afraid to come to the Board with their concerns about the Sheriff's cooperation with ICE as they fear retribution from the community against themselves, their jobs, and their loved ones. She said when someone is afraid to speak to the Board they go to leaders in other arenas like pastors to speak up on their behalf. She said that while she doesn't live here, she believes that their voices still have a right to be heard even if they are through another's voice. She also asked that the Sheriff end his partnership with ICE and the Board do what it could to ensure that.

Mr. Brayden J. Cluff, Greene County resident, asked what makes a business owner a constituent of the Board if they live outside of Greene County as they don't vote in Greene. How is that different than a teacher who works here every day but lives outside the County. He said the country was founded by addressing an electoral body at which they had no representation and the freedom of speech is first and foremost enshrined in the First Amendment.

Ms. Joyce Lanzer, Rockingham County, asked the Board for assistance with the Sheriff surrounding her husband's care at a facility in the county. The Board suggested she speak with Sheriff Steve Smith who was in the room.

Mr. Paul Harrington, Stanardsville, said he was concerned about the Sheriff's partnership with ICE but also entertaining the idea to change the Matters From the Public policy.

Ms. Melanie Johnson, Ruckersville District, noted it's the third time she's addressed the Board surrounding the issue of the partnership between the Sheriff and ICE. She said she wants the County government to return to County and not Federal issues, such as immigration enforcement. She said someone who wants to be a Federal law enforcement officer should pursue that and not use Greene County resources to assist with that. She said she wants a full audit of the Sheriff's budget and transparency for every dollar coming in and being spent.

Ms. Cythia Ward, Greene County resident, said she would also like to see the Sheriff's Office audited as they use Greene County vehicles, personnel, and equipment in work with ICE. She said she would like to see what County resources were used.

RE: ADJOURN

Upon motion by Tim Goolsby, second by Marie Durrer, and unanimous roll call vote, the Board meeting was adjourned.

Recorded vote:	Steve Catalano	-	Yes
	Marie Durrer	-	Yes
	Tim Goolsby	-	Yes
	Matthew Hartung	-	Yes
	Davis Lamb	-	Yes

Motion carried.

Steve Catalano, Chair
Greene County Board of Supervisors

Cathy Schafrik, Clerk
Greene County Board of Supervisors